

Planning Commission February 22, 2024

View additional details on this proposal and all application materials using the following link:

**Applicant Materials for Consideration – Subdivision** 

**Applicant Materials for Consideration – PUD Modification** 

# **DETAILS**

#### Location:

1109, 1111, & 1113 West I-65 Service Road North

Subdivision Name (as applicable): Harris Subdivision

Applicant / Agent (as applicable): Mark Harris, Harris Real Estate, LLC

Property Owner: Mark Harris, Harris Real Estate, LLC

**Current Zoning:** I-1, Light-Industry District

Future Land Use: Light Industry

#### Applicable Codes, Policies, and Plans:

- Unified Development Code
- Subdivision Regulations
- Map for Mobile Comprehensive Plan

#### **Proposal:**

- Subdivision approval to create three (3) legal lots of record from one (1) legal lot of record
- Modification of a previously approved Planned Unit Development

#### **Commission Considerations:**

- Subdivision proposal with seven (7) conditions; and
- 2. Modification of a previously approved Planned Unit Development with nine (9) conditions.

# Report Contents:

Page

Context Map	2
Site History	3
Staff Comments	3
Commission Considerations	6
Exhibits	9

# PLANNING COMMISSION VICINITY MAP - EXISTING AERIAL



APPLICATION NUME	BER10 DATEFebruary 22, 2024	
APPLICANT	Harris Subdivision	N
REQUEST	Subdivision, PUD Modification	4
		NTS

# **SITE HISTORY**

The site has been the subject of several Planning Commission-approved subdivisions, including J.E. Harris Subdivision, recorded in Mobile County Probate Court in 1975; and Smith's Bakery - Harris Subdivision Revised Plat, recorded in Mobile County Probate Court in 1997.

The site was the subject of Administrative Planned Unit Development (PUD) approval in 2013 allowing multiple buildings on a single building site with shared access and parking.

Most recently, at its November 2, 2023 meeting, the Planning Commission denied a request to subdivide the property into three (3) lots because the applicant did not submit an application for a Major Modification of the previously approved PUD. Article 5, Section 64-5-1.D. of the Unified Development Code (UDC) requires all applications related to the same site to be filed and considered concurrently.

There are no Board of Zoning Adjustment cases associated with the site.

# **STAFF COMMENTS**

### **Engineering Comments:**

#### **Subdivision**

FINAL PLAT COMMENTS (should be addressed prior to submitting the FINAL PLAT for review):

- A. Provide all of the required information on the SUBDIVISION PLAT (i.e. signature blocks, signatures, certification statements, written legal description, required notes, legend, scale, bearings and distances) that is required by the current Alabama State Board of Licensure for Professional Engineers and Land Surveyors.
- B. National Wetlands Inventory (NWI) mapping, as shown on City of Mobile GIS information, indicates that there is potential for wetlands within the property or properties shown on this plat. Show and label the delineated wetlands, or provide a note stating that the wetlands shown on this plat are scaled from the NWI data and have not been delineated.
- C. Provide a note that a 25' riparian buffer may be required, during development, along the edge of anything considered by ADEM to be a water of the state.
- D. Show and label all flood zones. New maps went into effect on June 5, 2020.
- E. Show and label the MFFE (Minimum Finished Floor Elevation) on each lot that contains an A, AE, or X (shaded) flood zone designation. BFE = 12.
- F. Add a note to the SUBDIVISION PLAT stating that as shown on the 1984 aerial photo (FLIGHT 24 #72) LOTS 1, 2, and 3 will receive historical credit of existing (1984) impervious area towards stormwater detention requirement per Mobile City Code, Chapter 17, <u>Storm Water Management and Flood Control</u>) as follows: LOT 1 16,000 sf, LOT 2 26,000 sf, and LOT 3 NONE.
- G. Add a note that a Land Disturbance permit will be required for any land disturbing activity in accordance with Mobile City Code, Chapter 17, <u>Storm Water Management and Flood Control</u>); the <u>City of Mobile, Alabama</u> <u>Flood Plain Management Plan</u> (1984); and, the <u>Rules For Erosion and Sedimentation Control and Storm Water</u> <u>Runoff Control</u>.
- H. Add a note that the approval of all applicable federal, state, and local agencies (including all storm water runoff, wetland and floodplain requirements) will be required prior to the issuance of a Land Disturbance permit.
- I. Add a note that sidewalk is required to be constructed, and/or repaired, along the frontage of each lot, or parcel, at time of new development or construction, unless a sidewalk waiver is approved.

- J. Add a note that all existing and proposed detention facilities, common areas, and wetlands shall be the responsibility of the Property Owner(s), and not the responsibility of the City of Mobile.
- K. Add a note that all easements shall remain in effect until vacated through the proper Vacation process.
- L. Email a pdf copy of the FINAL SUBDIVISION PLAT and LETTER OF DECISION to the Permitting Engineering Dept. for review at <u>land.disturbance@cityofmobile.org</u> prior to obtaining any signatures. No signatures are required on the drawing.

#### **Modification of Planned Unit Development**

- 1. Label the drawing as the PUD Site Plan.
- 2. ADD THE FOLLOWING NOTES TO THE PUD SITE PLAN:
  - a. Any work performed in the existing ROW (right-of-way) such as driveways, sidewalks, utility connections, grading, drainage, irrigation, or landscaping will require a ROW permit from the City of Mobile Engineering Permitting Department (251-208-6070) and must comply with the City of Mobile Right-of-Way Construction and Administration Ordinance (Mobile City Code, Chapter 57, Article VIII).
  - b. A Land Disturbance Permit application shall be submitted for any proposed land disturbing activity with the property. A complete set of construction plans including, but not limited to, drainage, utilities, grading, storm water detention systems and paving will need to be included with the Land Disturbance permit. This Permit must be submitted, approved, and issued prior to beginning any of the construction work.
  - c. Any and all proposed land disturbing activity within the property will need to be submitted for review and be in conformance with Mobile City Code, Chapter 17, <u>Storm Water Management and Flood</u> <u>Control</u>); the <u>City of Mobile, Alabama Flood Plain Management Plan</u> (1984); and, the <u>Rules For Erosion</u> <u>and Sedimentation Control and Storm Water Runoff Control</u>.
  - d. A 25' riparian buffer may be required, during development, along the edge of anything considered by ADEM to be a water of the state.
  - e. Any existing or proposed detention facility shall be maintained as it was constructed and approved. The Land Disturbance Permit application for any proposed construction includes a requirement of a Maintenance and Inspection Plan (signed and notarized by the Owner) for the detention facility. This Plan shall run with the land and be recorded in the County Probate Office prior to the Engineering Department issuing their approval for a Final Certificate of Occupancy.
  - f. The approval of all applicable federal, state, and local agencies (including all storm water runoff, wetland and floodplain requirements) will be required prior to the issuance of a Land Disturbance permit. The Owner/Developer is responsible for acquiring all of the necessary permits and approvals.
  - g. The proposed development must comply with all Engineering Department design requirements and Policy Letters.

### **Traffic Engineering Comments:**

Driveway number, size, location, and design to be approved by Traffic Engineering and conform to AASHTO standards. Any required on-site parking, including ADA handicap spaces, shall meet the minimum standards as defined in Article 3, Section 64-3-12 of the City's Unified Development Code.

### **Urban Forestry Comments:**

Property to be developed in compliance with state and local laws that pertain to tree preservation and protection on both city and private properties [Act 929 of the 1961 Regular Session of the Alabama Legislature (Acts 1961, p. 1487), as amended, and City Code Chapters 57 and 65]. Private removal of trees in the right-of-way will require approval of the Mobile Tree Commission. Removal of heritage trees from undeveloped residential sites, developed residential sites in historic districts, and all commercial sites will require a tree removal permit.

### **Fire Department Comments:**

All projects within the City Limits of Mobile shall comply with the requirements of the City of Mobile Fire Code Ordinance (2021 International Fire Code). Fire apparatus access is required to be within 150' of all commercial and residential buildings. A fire hydrant is required to be within 400' of non-sprinkled commercial buildings and 600' of sprinkled commercial buildings.

### **Planning Comments:**

### Subdivision

The applicant is proposing to create a 3-lot,  $6.54 \pm$  acre subdivision from an existing single lot of record. The site is served by public water and sanitary sewer.

The site has frontage on West I-65 Service Road North, an ALDOT-maintained street that services Interstate 65 and requires a 300-foot right-of-way. The Preliminary Plat illustrates sufficient right-of-way; therefore, no additional dedication should be required and, if approved, should be retained on the Final Plat.

The preliminary plat illustrates a 25-foot building setback line along West I-65 Service Road North, in compliance with Article 2, Section 64-2-21.E. of the UDC. This information should be retained on the Final Plat, if approved.

The preliminary plat illustrates the lot sizes in square feet and acres. This information should be retained on the Final Plat, if approved; or the provision of a table on the Final Plat with the same information will suffice.

The depth of Lot 1 is greater than 3.5 times its width, which is discouraged by Section 6.C.3. of the Subdivision Regulations. However, such a lot design appears to be common within the vicinity of the subject site, the Planning Commission having approved several of them. As such, a waiver of Section 6.C.3. may be appropriate.

The preliminary plat illustrates multiple easements at the site. These easements should be retained on the Final Plat, if approved, with a note stating that no structure shall be constructed in any easement without permission of the easement holder.

#### **Planned Unit Development Modification**

The most recently approved Administrative PUD in 2013 allowed multiple buildings on a site consisting of multiple lots with shared parking and access.

A detailed description of the proposed Modification request is available via the link on page 1 of this report. In summary, there are no proposed physical modifications to the PUD site; the applicant is simply amending the PUD to reflect the proposed change to the interior lot lines. The site plan reflects the changes proposed by the Subdivision request, and illustrates that all proposed lots are developed with buildings and associated parking facilities.

If approved, the PUD site plan should be revised to reflect any revisions to easements as detailed in the Subdivision Planning Comments above. A note on the site plan states no structures are allowed in any easements without the easement holder's permission. If approved, this note should be retained on the Final PUD site plan.

The site plan does not illustrate parking or information for staff to verify the site has an adequate number of parking spaces. As such, if approved, revision of the site plan to illustrate parking and provide a table noting the

off-street parking requirements of Table 64-3-12.1 of Article 3 of the UDC for each use of the site should be required, along with the number of parking spaces provided.

A 25-foot minimum building setback line is illustrated along all frontages, in compliance with Article 2 Section 64-2-21.E. of the UDC for lots in an I-1, Light Industry District. If approved, this information should be retained on the final PUD site plan.

The size of each proposed lot is depicted in both square feet and acres and should be retained on the Final PUD site plan, if approved.

The PUD site plan does not provide the size of existing commercial structures in square feet, as required by Article 10, Section 64-10-3.E.3(c) of the UDC. As such, the final PUD site plan should be revised to provide this information.

The right-of-way along West I-65 Service Road North is also illustrated on the site plan and should be retained on the final PUD site plan, if approved.

It should be noted that future development or redevelopment of the proposed lots may require additional modifications of the PUD to be approved by the Planning Commission and City Council. A note stating as much should be placed on the recorded site plan, if approved.

# SUBDIVISION CONSIDERATIONS

### **Standards of Review:**

Subdivision review examines the site with regard to promoting orderly development, protecting general health, safety and welfare, and ensuring that development is correlated with adjacent developments and public utilities and services, and to ensure that the subdivision meets the minimum standards set forth in the Subdivision Regulations for lot size, road frontage, lot configuration, etc.

### **Considerations:**

If the Planning Commission considers approving the Subdivision request with a waiver of Section 6.C.3 of the Subdivision Regulations, the following conditions could apply:

- 1. Retention of the right-of-way width of West I-65 Service Road North, as depicted on the preliminary plat;
- 2. Retention of the lot sizes in both square feet and acres, or the furnishing of a table on the Final Plat providing the same information;
- 3. Placement of a note on the Final Plat stating no structures shall be constructed in any easement without permission from the easement holder;
- 4. Compliance with all Engineering comments noted in this staff report;
- 5. Placement of a note on the Final Plat stating all Traffic Engineering comments noted in this staff report;
- 6. Compliance with all Urban Forestry comments noted in this staff report; and,
- 7. Compliance with all Fire Department comments noted in this staff report.

### Standards of Review:

The Unified Development Code (UDC) in 64-5-8-B.(5) states the following concerning Planned Unit Development Modifications:

Approval Criteria. The Planning Commission shall not recommend a major modification for approval, and the City Council shall not approve the modification, unless the proposed modification:

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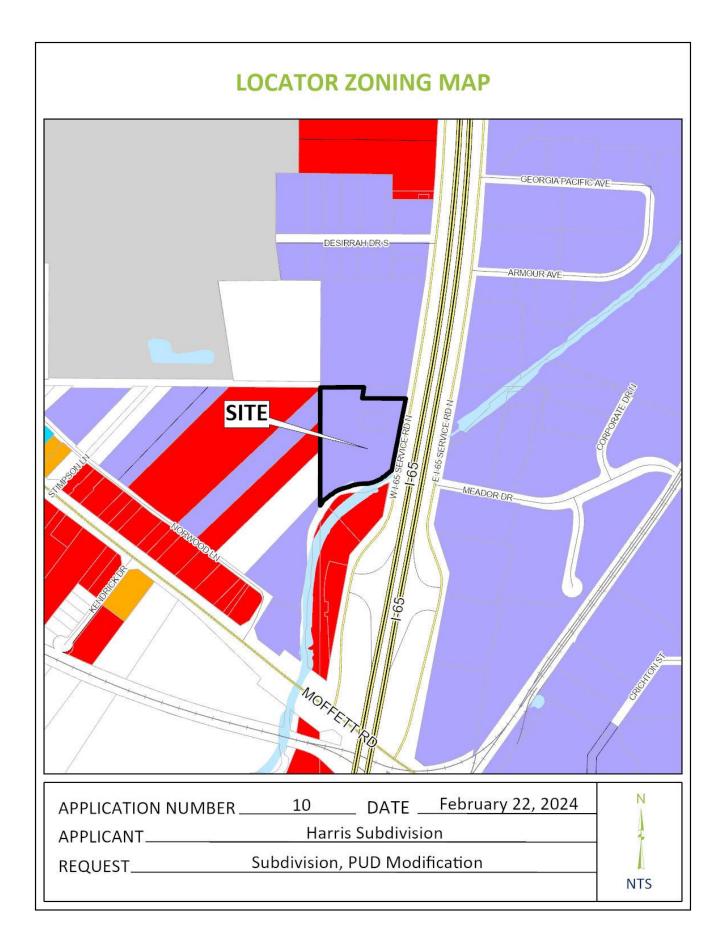
- a. Is consistent with all applicable requirements of this Chapter;
- b. Is compatible with the character of the surrounding neighborhood;
- c. Will not impede the orderly development and improvement of surrounding property;
- d. Will not adversely affect the health, safety or welfare of persons living or working in the surrounding neighborhood, or be more injurious to property or improvements in the neighborhood:
  - 1. In making this determination, the Planning Commission and City Council shall consider the location, type and height of buildings or structures, the type and extent of landscaping and screening, lighting, hours of operation or any other conditions that mitigate the impacts of the proposed development; and
  - 2. Includes adequate public facilities and utilities;
- e. Is subject to adequate design standards to provide ingress and egress that minimize traffic hazards and traffic congestion on the public roads;
- f. Is not noxious or offensive by reason of emissions, vibration, noise, odor, dust, smoke or gas; and
- g. Shall not be detrimental or endanger the public health, safety or general welfare.
- h. Benefits Consideration. In addition, consideration should also be given to the City's and the larger community's best interests and the need, benefit, or public purpose of the proposed request.

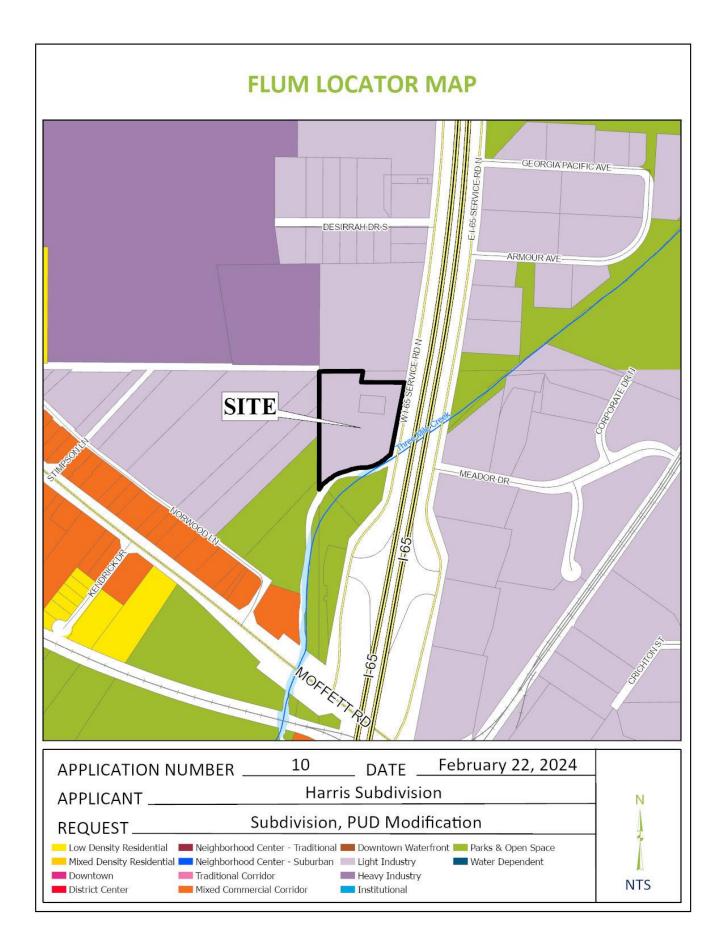
### **Considerations:**

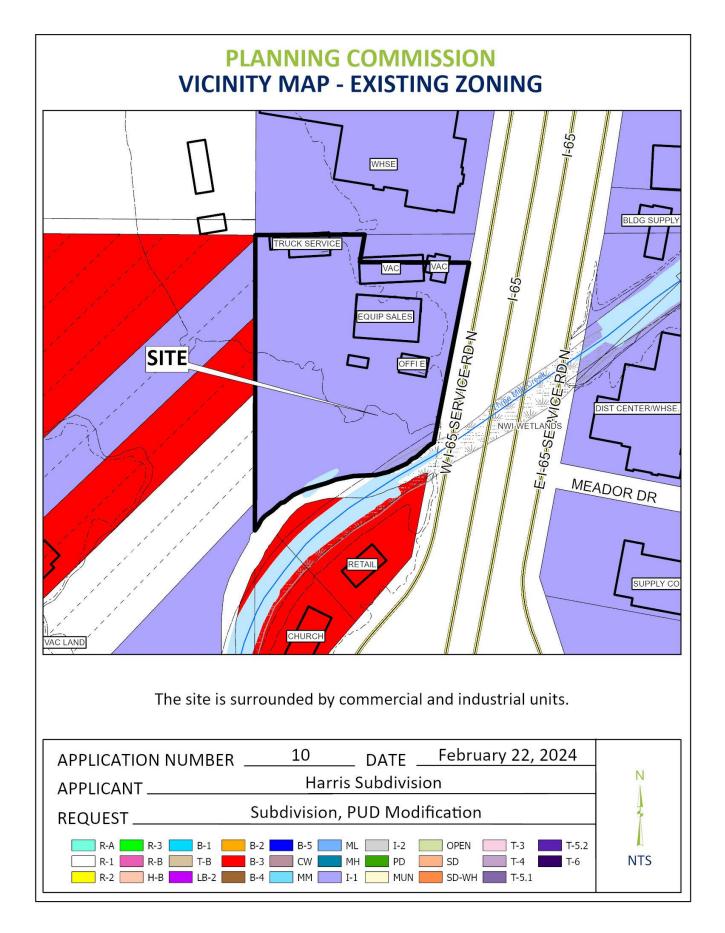
If the Planning Commission considers a recommendation of approval for the Modified Planned Unit Development, the following conditions could apply:

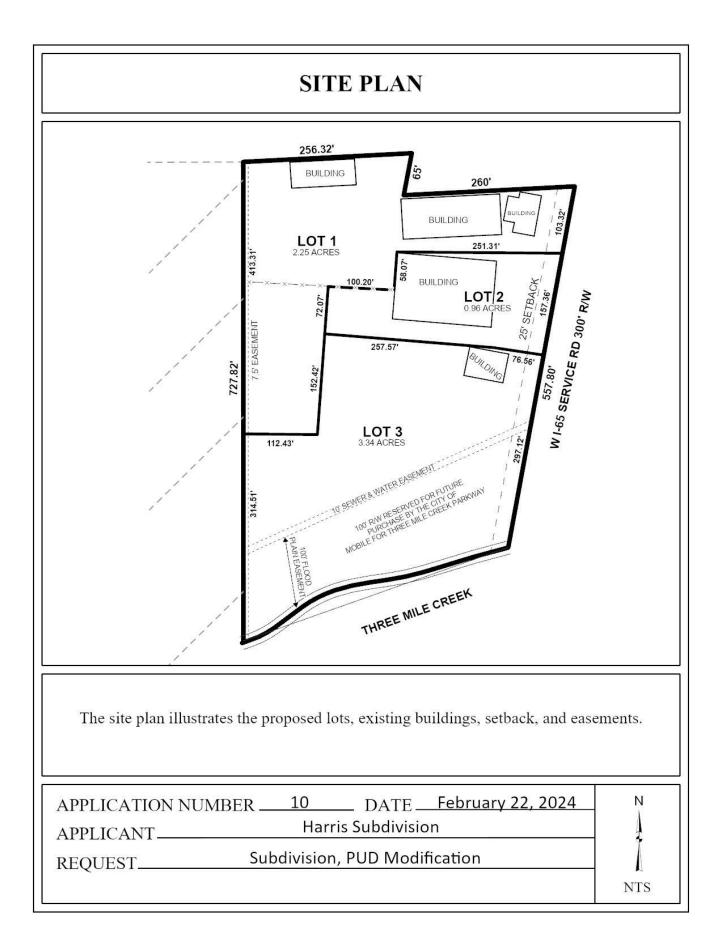
- 1. Retention of a note on the final PUD site plan stating no structures shall be constructed in any easement without permission from the easement holder;
- 2. Revision of the site plan to provide a table noting the off-street parking requirements of Table 64-3-12.1 of Article 3 of the UDC for each use of the site, along with the number of parking spaces provided;
- 3. Retention of the 25-foot minimum building setback line along West I-65 Service Road North, as required by Section 64-2-21.E. of the Unified Development Code;
- 4. Retention of the lot size labels in both square feet and acres, or provision of a table on the final PUD site plan with the same information;
- 5. Provision of the building sizes in square feet on the final PUD site plan;
- 6. Retention of the right-of-way along West I-65 Service Road North on the final PUD site plan;
- 7. Provision of a note on the final PUD site plan stating future development or redevelopment of the property may require approval by the Planning Commission and City Council;

- 8. Submittal to, and approval by, Planning and Zoning of the revised Modified Planned Unit Development site plan prior to its recording in Probate Court, and the provision of a copy of the recorded site plan (pdf) to Planning and Zoning; and,
- 9. Full compliance with all municipal codes and ordinances.









ZONING DISTRICT CORRE	SPOND	ENCE	MA	TRIX											
		OW DENSITY RESIDENTIAL (LDR)	MIXED DENSITY RESIDENTIAL (MXDR)	DOWNTOWN (DT)	DISTRICT CENTER (DC)	NEIGHBORHOOD CENTER - TRADITIONAL (NC-T)	NEIGHBORHOOD CENTER - SUBURBAN (NC-S)	TRADITIONAL CORRIDOR (TC)	MIXED COMMERCIAL CORRIDOR (MCC)	-IGHT INDUSTRIAL (LI)	HEAVY INDUSTRY (HI)	NSTITUTIONAL LAND USE (INS)	PARKS & OPEN SPACE (POS)	DOWNTOWN WATERFRONT (DW)	WATER DEPENDENT USES (WDWRU)
RESIDENTIAL - AG	R-A		2			2	2		2		<u> </u>	=			>
ONE-FAMILY RESIDENCE	R-1														6
TWO-FAMILY RESIDENCE	R-2													0	·
MULTIPLE-FAMILY	R-3	0												0	
RESIDENTIAL-BUSINESS	R-B		0											0	
TRANSITIONAL-BUSINESS	T-B		0												
HISTORIC BUSINESS	H-B														
VILLAGE CENTER	TCD														
NEIGH. CENTER	TCD														
NEIGH. GENERAL	TCD														
DOWNTOWN DEV. DDD	T-6														
DOWNTOWN DEV. DDD	T-5.1														
DOWNTOWN DEV. DDD	T-5.2														
DOWNTOWN DEV. DDD	T-4														
DOWNTOWN DEV. DDD	T-3														
DOWNTOWN DEV. DDD	SD-WH									0	0				
DOWNTOWN DEV. DD	SD	0	0	0	0	0	0	0		0	0				
BUFFER BUSINESS	B-1													0	
NEIGH. BUSINESS	B-2		0											0	
LIMITED BUSINESS	LB-2		0											0	
COMMUNITY BUSINESS	B-3											0		0	
GEN. BUSINESS	B-4											0		0	
OFFICE-DISTRIBUTION	B-5														
LIGHT INDUSTRY	I-1														
HEAVY INDUSTRY	I-2														

#### Zoning District Correspondence Matrix

- Directly Related
- Elements of the zoning category are related to the future LU category, but with qualifications (such as a development plan with conditions)
- Land use category is appropriate, but the district does not directly implement the category (e.g., open space in an industrial district)

#### LIGHT INDUSTRY (LI)

This land use designation applies to an array of modern, low-impact industrial uses that include assembly and processing, warehousing, distribution and wholesaling facilities. The bulk of the light industrial use must be contained within a building or facility. If a light industrial use requires outside storage, the storage must be limited in area and appropriately screened from view in accordance to specific zoning requirements. This designation may also include uses such as complementary offices and retail. LI also includes areas that may be regarded as "industrial business", where the land uses include business administration and logistics operations for industrial concerns, building trade contractors facilities and advance research facilities, as well as stand-alone educational, scientific and industrial research facilities, or any combination of those facilities located in light industrial and technology parks. Many parcels used for industrial business are smaller and scattered throughout Mobile. For this reason, these parcels are not singled out in the FLUM, but rather are addressed through zoning.

Light industrial uses are characterized by attractive, accessible and connected development, compatible with the character of surrounding neighborhoods. Development may take the form of planned campuses in parklike settings or unified design corridors, with consideration to factors such as site and building orientation, building design, landscaping and buffering, lighting, continuity of pedestrian networks, access and connectivity to transit and to freight transportation.

Heavy commercial and, in some cases, high-density residential land uses may serve as transitions between LI and other, lower-intensity land use designations. Protection buffers may also be required by zoning.