5 ZON2016-01041

BOARD OF ZONING ADJUSTMENT

Date: June 6, 2016 STAFF REPORT

CASE NUMBER 6043

<u>APPLICANT NAME</u> James F. O'Neill

LOCATION 1201 Marseille Drive

(Southeast corner of Marseille Drive and Burma Road).

VARIANCE REQUEST REAR YARD SETBACK: Rear Yard Setback Variance

> to allow the construction of a carport within 3' of a side property line in an R-1, Single-Family Residential District.

ZONING ORDINANCE

REOUIREMENT **REAR YARD SETBACK:** The Zoning Ordinance

requires a minimum 8' side yard setback for a structure in

an R-1, Single-Family Residential District.

ZONING R-1, Single-Family Residential

AREA OF PROPERTY $20,000 \pm \text{Square Feet} / 0.46 \pm \text{Acre}$

TRAFFIC ENGINEERING

COMMENTS No comments.

ENGINEERING

COMMENTS: If the Rear Yard Setback variance is approved the applicant will need to have the following conditions met:

a. The existing drainage patterns and surface flow characteristics will not be altered so as to have a negative impact on any adjoining properties.

- b. Applicant agrees to install adequate BMPs during construction to protect from sediment/pollutants leaving the site.
- c. A Single Family Residential Affidavit (Permitting Section) will need to be submitted with the building permit plans.

CITY COUNCIL

DISTRICT District 4

ANALYSIS The applicant is requesting a Rear Yard Setback Variance to allow a carport within 3' of a side property line in an R-1, Single-Family Residential District; the Zoning Ordinance requires a minimum 8' setback for a structure in an R-1, Single-Family Residential District.

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The applicant states the reason for the variance request:

There is an existing driveway which extends to the right side of the house. This side of the house leads to the back door which functions as the primary means of entry and egress. The owner wants to add some storage area along the right side of the house and a carport for 2 cars. It is anticipated the project will be completed within 30 days of approval from Board of Zoning Adjustment.

The submitted site plan proposes two options for a potential carport with an attached storage structure; however, neither proposed carport/storage option is illustrated in such a way that Staff can verify their proposed location on the site. Using the dimensions provided by the applicant to illustrate the proposed carport and storage structure on a recent survey of the property, Staff can speculate that Option 1 will infringe on the 25' minimum building setback by 2'±, and by 0.5'± on the 8' minimum side yard setback; and Option 2 will infringe on the 25' minimum building setback by 3'± and by 3.5'± on the 8' minimum side yard setback. Relying on images submitted to the Planning and Zoning Department's GIS Analysts, it appears the applicant wishes to construct Option 2, citing an existing driveway constructed too close to the property line as justification for approval of the variance application by the Board of Zoning Adjustment.

The Zoning Ordinance states that no variance shall be granted where economics are the basis for the application; and, unless the Board is presented with sufficient evidence to find that the variance will not be contrary to the public interest, and that special conditions exist such that a literal enforcement of the Ordinance will result in an unnecessary hardship. The Ordinance also states that a variance should not be approved unless the spirit and intent of the Ordinance is observed and substantial justice done to the applicant and the surrounding neighborhood.

Variances are not intended to be granted frequently. The applicant must clearly show the Board that the request is due to very unusual characteristics of the property and that it satisfies the variance standards. What constitutes unnecessary hardship and substantial justice is a matter to be determined from the facts and circumstances of each application.

The applicant goes on to state:

The house and driveway were installed long before the current owner purchased the property in 2012.

We had no idea they would install a driveway that was so close to the property line that we could not install a carport.

The site plan does not show a fence we plan to install along the property line. The fence will conform with the required set back from the Road.

At the rear of the driveway toward the back of the house the 8 ft set back from the property line is insufficient space for the storage area and a walkway. We would need a 3 ft. variance which would put us 5 ft. from the property line instead of 8 ft.

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The driveway widens as you proceed toward the road but since the drive way was installed at a slight angle therefore to accommodate a 2 car carport the carport would need a 5 ft variance and would only be 3 ft. from the property line instead of 8 ft. But the structure will be shielded by the fence and will comply with the required setback from the road.

In an effort to comply with all zoning requirements we had the engineer look at putting one carport next to the house and the other parallel to the front of the house but the turn would be too sharp considering the required set back from the road.

Let me note that it was very hard for me to anticipate (when I purchased the house) that I would not be able to put a carport on an existing driveway. We have spoken to the neighbor next door (the only one conceivably impacted) and they are fine with the plan as described here and in the plan.

Regarding the existing driveway, such use of the property is exempt from setback requirements of the Zoning Ordinance; and, since Staff cannot discern any carport prior to the current ownership of the house in any aerial photographs, it is reasonable to consider that the driveway was not designed to facilitate such a structure. It should be noted, however, that a Google Street View image from March, 2013 does not reveal a carport, but one is visible in a 2014 City GIS aerial photo of the property and does not meet setback requirements; also, no building permit for said carport was ever obtained. Additionally, Staff was made aware of a violation regarding the unpermitted, initial construction of the proposed carport and storage structure via a complaint to Mobile 311 in March, 2016. The applicant attempted to permit the aforementioned structure, whereby Staff determined the need for the variance application due to the structure infringing on existing setbacks.

With respect to what the applicant mentions is an effort to comply with zoning requirements regarding setbacks, it should be noted that the existing driveway is located to the South of the property where the position of the house impacts the applicant's ability to construct the proposed carport and storage structure within the appropriate setbacks. However, it should also be noted that the lot on which the existing and proposed structures are, and would be, situated is approximately 20,000 s.f., with ample room between the house and the 20' minimum setback along Burma Road to the North of the property; as well as between the house and the back of the property to the East, distances of approximately 80' and 20', respectively. As such, Staff has reason to believe that, given the applicant's statement regarding a door to the rear of the house is the primary means of ingress and egress from the residence, a carport and storage structure could meet setback requirements if they were constructed along a driveway relocated to the North of the home, or perhaps extended to the rear of the home; especially since such a driveway would continue to facilitate ingress and egress to and from the rear of the house. If such an alternative site plan is unfeasible, it is reasonable to believe that a smaller, redesigned carport and storage structure could accommodate at least one vehicle while meeting setback requirements given the existing site plan.

Lastly, while the neighboring property owner referenced by the applicant may not have an issue with the proposed structures, no evidence of such support has been submitted to Staff for review.

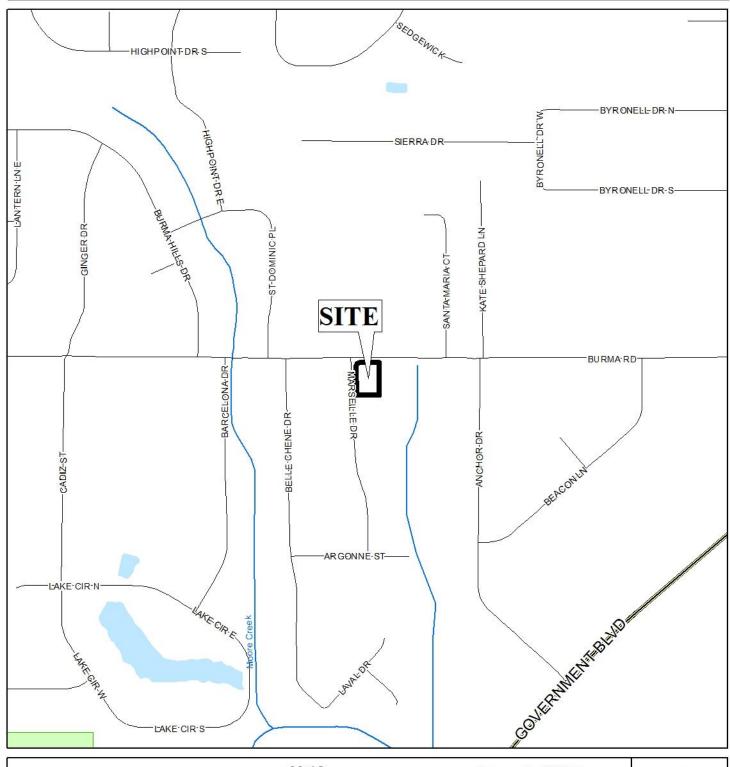
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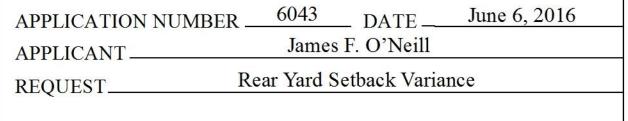
However, staff is aware that there may be limitations on where the proposed structures may be located with regards to the location of the existing driveway, thus suggesting a possible hardship. Unfortunately, while the applicant may have been unaware of current Zoning Ordinance regulations regarding setbacks at the time of the proposed structure's initial construction, it does not negate the fact that an unpermitted, nonconforming structure was placed on the property within the past two years; or that the unpermitted construction of the proposed structure was in violation of City ordinances, thus suggesting a self-imposed hardship. Additionally, given the size of the property and the fact that there are adequate distances to the North and East of the property that could accommodate the proposed structures along a relocated driveway, it also suggests a self-imposed hardship; especially since, should relocating the driveway be unfeasible, a smaller or re-designed carport and storage structure could meet setback requirements. Finally, upon review, Staff can verify that two similar variance requests within 1,000' of the subject property were denied by the Board in 1992 and 2008. As such, and given the preceding, the applicant has not presented sufficient evidence demonstrating a hardship as required in Section 64-8.B.6.f.(3).(d). of the Zoning Ordinance; therefore, denial of this request may be appropriate.

RECOMMENDATION: Based on the preceding, staff recommends to the Board the following findings of fact for Denial:

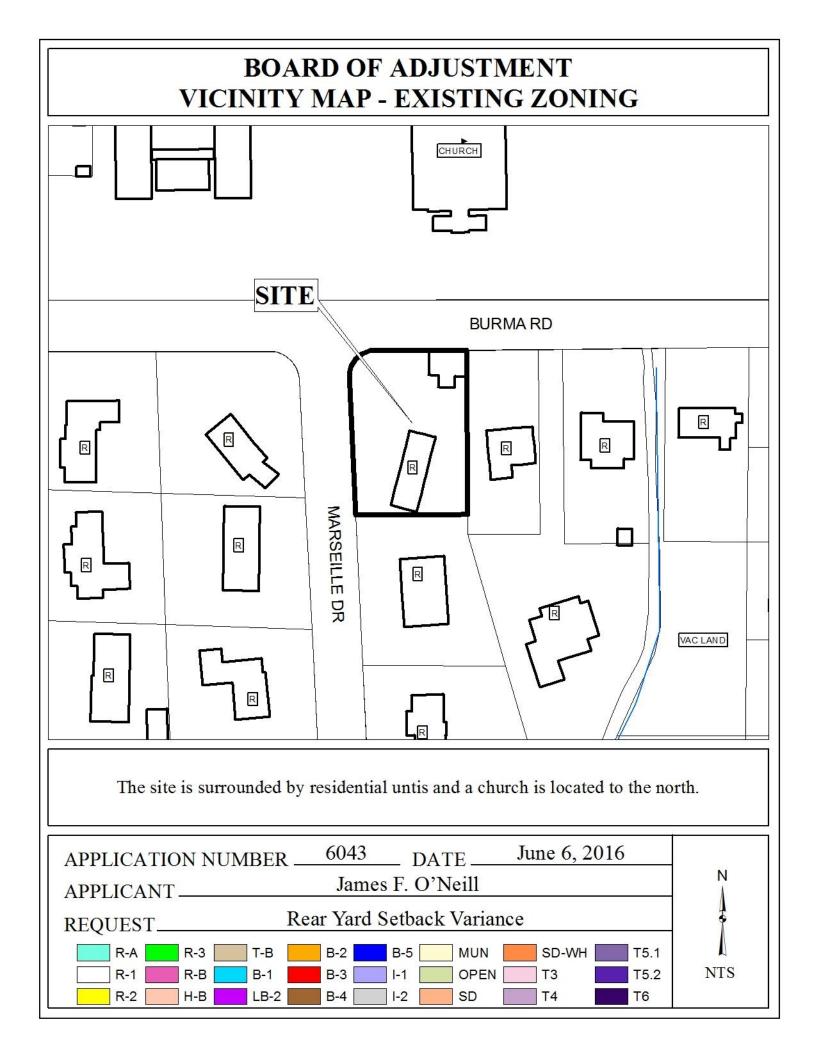
- 1) Granting the variance will be contrary to the public interest in that the applicant has twice violated Section 64-3.C.1.e. of the Zoning Ordinance regarding side and rear yard setbacks within an R-1, Single-Family Residential District, and that similar variance requests in the vicinity have previously been denied;
- 2) Special conditions may exist, including the location of the existing driveway, but not in such a way that a literal enforcement of the provisions of the chapter will result in an unnecessary hardship when there is adequate space elsewhere on the property to accommodate the proposed structures; and
- 3) The spirit of the chapter shall not be observed and substantial justice shall not be done to the surrounding neighborhood by granting the variance for the structures since it appears that a smaller, redesigned carport and storage unit could meet the setback requirements of the Zoning Ordinance.







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BOARD OF ADJUSTMENT VICINITY MAP - EXISTING AERIAL



The site is surrounded by residential untis and a church is located to the north.

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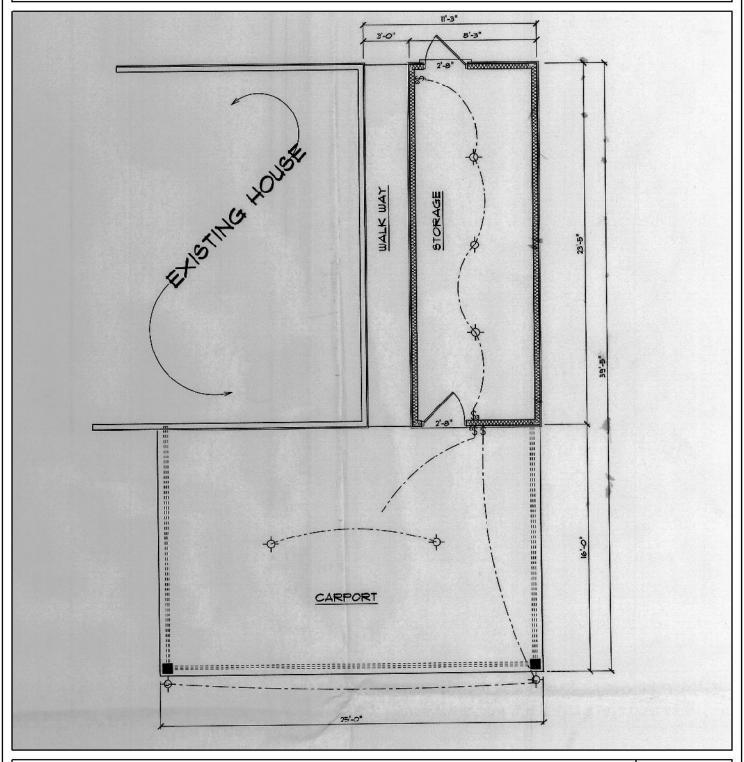
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APPLICANT	James	F. O'Neill		
REQUEST Rear Yard Setback Variance				
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SITE PLAN

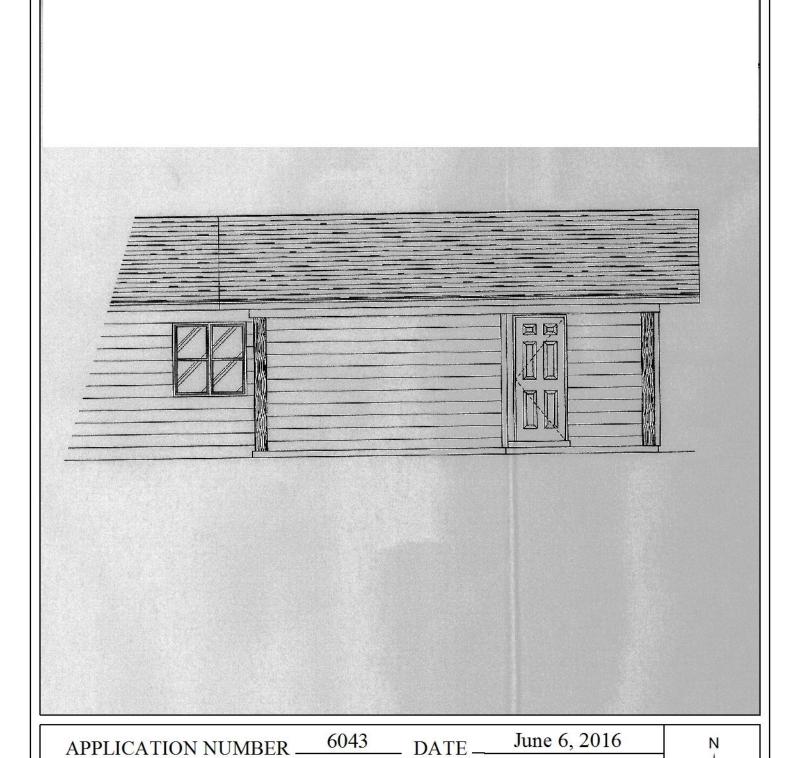


The site plan illustrates the existing buildings, proposed carport, proposed driveway, and setbacks.

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APPLICANT	James F. O'Neill	
REQUEST	Rear Yard Setback Variance	
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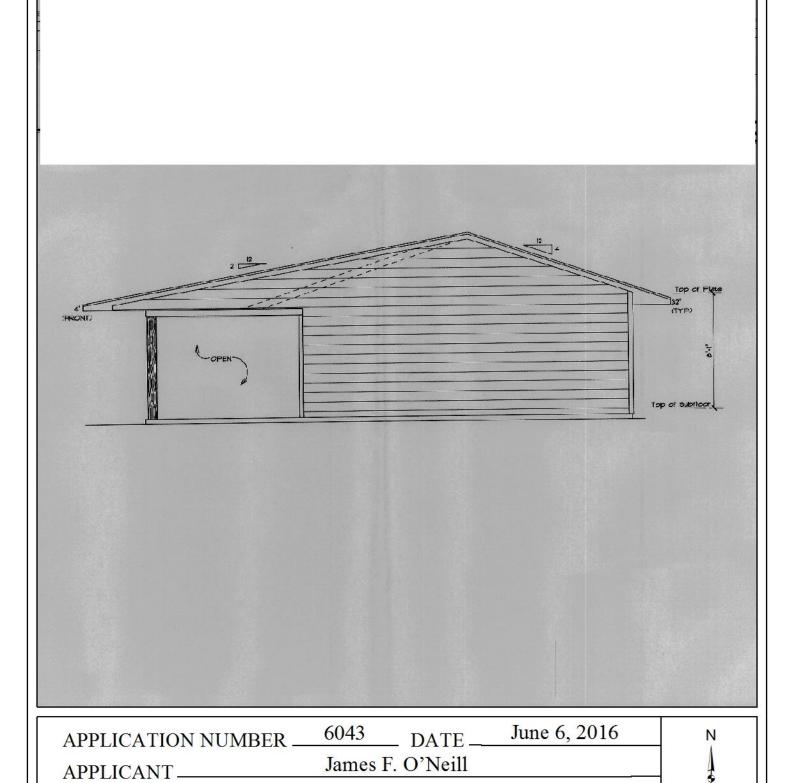


James F. O'Neill

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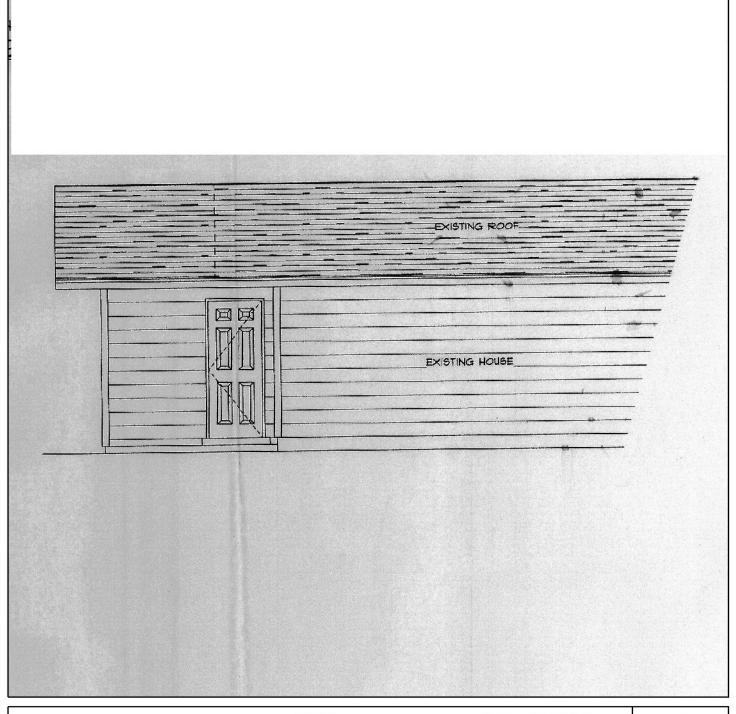
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